

**From:** Younger, Cally  
**To:** [Magallanes, Downey](#)  
**Cc:** [Brian Steed](#); [John Tanner](#); [Casey Hammond](#)  
**Subject:** Re: Active Management and Grazing  
**Date:** Sunday, December 03, 2017 6:29:00 PM  
**Attachments:** [12.2.17 - BENM & GSENM Proclamation One-Pagers.docx](#)  
[image001.png](#)

---

Downey,  
See attached. Let me know what else it needs. Thanks

On Sun, Dec 3, 2017 at 4:35 PM, Magallanes, Downey <[downey\\_magallanes@ios.doi.gov](mailto:downey_magallanes@ios.doi.gov)> wrote:

See attached one pagers. Edits as you want- but need BLM help in the noted parts. Really just need a good explanation of how active management needed for grazing. Only need AUMS probably for GSENM but you all make that call. Not absolutely necessary. NEED ASAP. Thanks.

--

Downey Magallanes  
Deputy Chief of Staff for Policy  
U.S. Department of the Interior  
[downey\\_magallanes@ios.doi.gov](mailto:downey_magallanes@ios.doi.gov)  
202-706-9199

--

**Cally Younger** | Counsel  
Office of the Director  
Bureau of Land Management  
U.S. Department of the Interior  
Direct: 202-208-3027  
Cell: 202-313-8394



## **Bears Ears National Monument (BENM) Modification**

### **Summary**

- The President has exercised his authority under the Antiquities Act (Act) to reduce BENM to ensure that the Federal land set aside is the smallest area compatible with the care and management of the important objects of historic or scientific interest.
- Those Federal lands excluded from the monument remain in Federal ownership and will continue to be managed by the Bureau of Land Management (BLM) and the U.S. Forest Service (USFS) under applicable laws and land use plans that governed prior to designation of the BENM.

### **Boundaries and Acreage**

The areas within the modified boundaries of the BENM will be known as the Indian Creek and Shash Jáa units of the monument and include objects of historic or scientific interest under the Act, such as:

- Bears Ears Buttes and Headwaters
- Lime Ridge Clovis Site
- Moon House Ruin
- Doll House Ruin
- Indian Creek Rock Art
- Newspaper Rock
- Hole-in-the-Rock Trail
- Outlaw Trail
- Cultural resources, such as ancient cliff dwellings, Moki Steps, ceremonial sites, ancient tools and projectile points, remains of dwellings, granaries, kivas, towers, large villages, rock shelters, caves, and a prehistoric road system, as well as petroglyphs and pictographs.
- Historic resources, such as remnants of sheep-herding and farming operations as well as dugways, historic cabins, corrals, trails, and carved inscriptions in the rock.
- Paleontological resources, such as the fossils remains of fish, amphibians, reptiles, and mammals, as well as dinosaur trackways.

**Acreage:** The Federal lands in the modified national monument total approximately 201,876 acres. The proclamation restores 1,150,860 acres of Federal land unnecessarily reserved by the original BENM designation to their prior land management status.

#### **Original Bears Ears NM**

**BLM:** 1,063,670 acres  
**USFS:** 289,066 acres  
**State of Utah:** 112,785 acres  
**Private:** 12,815 acres

#### **Modified Bears Ears NM**

##### *Indian Creek Unit*

**BLM:** 71,896 acres  
**Private:** 4,936 acres  
**State of Utah:** 9,618 acres

##### *Shash Jáa Unit*

**BLM:** 97,393 acres  
**USFS:** 32,587 acres  
**Private:** 1,694 acres  
**State of Utah:** 10,663 acres

**Total:** 1,478,336 acres

**Total:** 86,447 acres

**Total:** 142,337 acres

\*\*Non-federal lands are within the external boundary are not part of the national monument but are included for reference purposes.

### **New Uses**

#### **Protects Grazing:**

- Provides that current authorizations for livestock grazing – including the levels of grazing authorized – would not be affected or curtailed because of the monument designation.
- Provides that the Secretary may allow for active management of the rangeland.

(b)  
(5)  
(D)  
(P)

[REDACTED]

Opens Roads:

- Clarifies that pending preparation of a transportation plan for the national monument, the Secretary may allow motorized and non-motorized mechanized vehicle use on roads and trails that were in use prior to BENM designation and allow maintenance of the roads.

Supports the Tribal Voice:

- The Secretary and President support Congress granting tribal co-management authority for the Shash Jáa unit of the National Monument
- However until then, the Proclamation provides that the Bears Ears Commission will continue provide guidance and recommendations for the Shash Jáa Unit of the monument, and expands the membership to include a Native American San Juan County Commissioner elected by the majority-Native American voting district in that County.

## Grand Staircase-Escalante National Monument (BENM) Modification

### Summary

- The President has exercised his authority under the Antiquities Act (Act) to reduce the Grand Staircase-Escalante National Monument (GSENM) in order to ensure that the Federal land set aside is the smallest area compatible with the care and management of the important objects of historic or scientific interest.
- Those Federal lands not included in the new monuments remain in Federal ownership and will continue to be managed by the Bureau of Land Management (BLM) under applicable laws.

### Background

- In the twenty years since designation of the GSENM, the objects identified have been more thoroughly examined and mapped, which offered the opportunity to examine the significance of the objects previously identified and to determine the proper size of the reservation necessary to protect those resources.
- The areas within the modified monument boundaries will be known as the Grand Staircase, Kaiparowits and Escalante Canyons units of the monument. These areas include areas in the original designation with the highest concentration of fossil resources, important landscape features such as the Grand Staircase, Upper Paria Canyon System, Kaiparowits Plateau, Escalante Natural Bridge, Upper Escalante Canyons, East Kaibab Monocline (Cockscomb), Grosvenor Arch, historic resources like Old Paria Townsite, and Dance Hall Rock, as well as relict plant communities such as No Mans Mesa.

**Acres Changes:** The original GSENM monument boundary included approximately 1,865,837 acres of Federal land, is reduced by approximately 861,974 acres. The remainder encompasses approximately 1,003,863 acres of federal land in the three units as provided below.

<u>Grand Staircase Unit</u>	<u>Kaiparowits Unit</u>	<u>Escalante Canyons Unit</u>
<b>BLM:</b> 209,993 acres	<b>BLM:</b> 551,034 acres	<b>BLM:</b> 242,836 acres
<b>Private:</b> 1,990 acres	<b>Private:</b> 83 acres	<b>Private:</b> 405 acres
<b>Total:</b> 211,983 acres	<b>Total:</b> 551,117 acres	<b>Total:</b> 243,241 acres

**\*\*Non-federal lands are within the external boundary are not part of the national monument but are included for reference purposes.**

### New Uses

#### Protects Grazing:

- Provides that current authorizations for livestock grazing – including the levels of grazing authorized – would not be affected or curtailed because of the monument designation.

(b) (5) DPP

[REDACTED]

- Provides that the Secretary may allow for active management of the monument

- (b)(5) DPP

Opens Roads:

- Clarifies that clarifies that pending preparation of a transportation plan for the national monument, the Secretary may allow motorized and non-motorized mechanized vehicle use on roads and trails that were in use prior to BENM designation and allow maintenance of the roads.